A G E N D A JAMES CITY COUNTY BOARD OF SUPERVISORS WORK SESSION

County Government Center Board Room 101 Mounts Bay Road, Williamsburg, VA 23185 July 28, 2020 4:00 PM

- A. CALL TO ORDER
- B. ROLL CALL
- C. BOARD DISCUSSIONS
 - 1. Contract Award- Cardiac Monitor Replacement
 - 2. CARES Act Funding Discussion
 - 3. 2020 Shaping Our Shores Master Plan Update
- D. BOARD REQUESTS AND DIRECTIVES
- E. CLOSED SESSION
- F. ADJOURNMENT
 - 1. Adjourn until 5 pm on September 8, 2020 for the Regular Meeting

AGENDA ITEM NO. C.1.

ITEM SUMMARY

DATE: 7/28/2020

TO: The Board of Supervisors

FROM: Ryan T. Ashe, Fire Chief

SUBJECT: Contract Award- Cardiac Monitor Replacement

ATTACHMENTS:

Description Type

MemoResolutionResolution

REVIEWERS:

Department	Reviewer	Action	Date
Fire	Ashe, Ryan	Approved	7/9/2020 - 3:58 PM
Publication Management	Burcham, Nan	Approved	7/9/2020 - 4:01 PM
Legal Review	Kinsman, Adam	Approved	7/10/2020 - 10:28 AM
Board Secretary	Fellows, Teresa	Approved	7/21/2020 - 10:28 AM
Board Secretary	Purse, Jason	Approved	7/21/2020 - 11:04 AM
Board Secretary	Fellows, Teresa	Approved	7/21/2020 - 11:06 AM

MEMORANDUM

DATE: July 28, 2020

TO: The Board of Supervisors

FROM: Ryan T. Ashe, Fire Chief

SUBJECT: Contract Award - Cardiac Monitor Replacement - \$695,184

The Fiscal Year 2021 Capital Improvement Project budget contains \$700,000 designated for the replacement of the Fire Department's cardiac monitors. These devices provide cardiac rhythm monitoring, vital sign monitoring, and cardiac defibrillation in the event of a cardiac emergency. Each ambulance and each frontline fire apparatus is equipped with one of these devices.

Historically, the Department has replaced these devices on an as-needed basis and as the devices reach the end of their useful life. However, the U.S. Food and Drug Administration (FDA) issued more stringent regulatory guidance in 2015 regarding cardiac monitor and automated external defibrillator (AED) devices. Due to the updated guidance, a significant portion of the Fire Department's cardiac monitors will no longer be FDA approved, nor will the vendor be able to service and maintain the devices beginning in February 2021.

In order to maintain FDA compliance, the Department recommends replacement of all cardiac monitors. Fire and Purchasing have negotiated a proposal with Zoll Medical Corporation in the amount of \$695,184. This proposal would provide the latest FDA-compliant model for each ambulance and frontline fire apparatus. Pricing is based upon contract pricing through National Purchasing Partners.

The attached resolution authorizes the County Administrator to execute a contract with Zoll Medical Corporation for replacement of Fire's cardiac monitors in the amount of \$695,184. Various payment options are being considered including but not limited to a cash purchase, a capital lease, or issuing short-term debt. No further action would be required in the event of a cash purchase. Further action would be required by the Board for a financed purchase and details would be presented for consideration at a future meeting.

RTA/nab CA-CardiacMRplmt-mem

Attachment

RESOLUTION

CONTRACT AWARD - CARDIAC MONITOR REPLACEMENT - \$695,184

- WHEREAS, the replacement of cardiac monitors is included in the Fiscal Year 2021 Capital Improvements Project budget; and
- WHEREAS, cooperative procurement action is authorized by Chapter 1, Section 5, of the James City County Purchasing Policy and the Virginia Public Procurement Act, and National Purchasing Partners have negotiated fair and reasonable contract pricing; and
- WHEREAS, Zoll Medical Corporation has offered a contract price of \$695,184 for the total replacement of the Fire Department's cardiac monitors; and
- WHEREAS, the Fire Department has deemed the proposed equipment meets operational and regulatory requirements.
- NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia, hereby authorizes the County Administrator to execute a contract with Zoll Medical Corporation for 25 cardiac monitor devices and any related accessories in the amount of \$695,184.

	James O. Icenhour, Jr. Chairman, Board of Supervisors			
ATTEST:		VOTE AYE	-	ABSTAIN
	SADLER MCGLENNON			
Teresa J. Fellows Deputy Clerk to the Board	LARSON HIPPLE ICENHOUR			

Adopted by the Board of Supervisors of James City County, Virginia, this 28th day of July, 2020.

CA-CardiacMRplmt-res

AGENDA ITEM NO. C.2.

ITEM SUMMARY

DATE: 7/28/2020

TO: The Board of Supervisors

FROM: Rebecca Vinroot, Director of Social Services

SUBJECT: CARES Act Funding Discussion

ATTACHMENTS:

Description Type

MemorandumResolutionPresentationPresentation

REVIEWERS:

Department Reviewer Action Date

Board Secretary Fellows, Teresa Approved 7/21/2020 - 11:05 AM

MEMORANDUM

DATE: July 28, 2020

TO: The Board of Supervisors

FROM: Scott A. Stevens, County Administrator

SUBJECT: Emergency Ordinance to Waive Convenience Fees

The County Administrator has requested that the Board of Supervisors (the "Board") consider whether to extend the waiver of convenience fees associated with online payments through December 30, 2020.

Should the Board desire to adopt this change, I recommend adoption of the attached Emergency Ordinance. Because this Ordinance has not been advertised, the Board will need to readopt it after the requisite public notice has been given.

ConvFee-mem Attachment

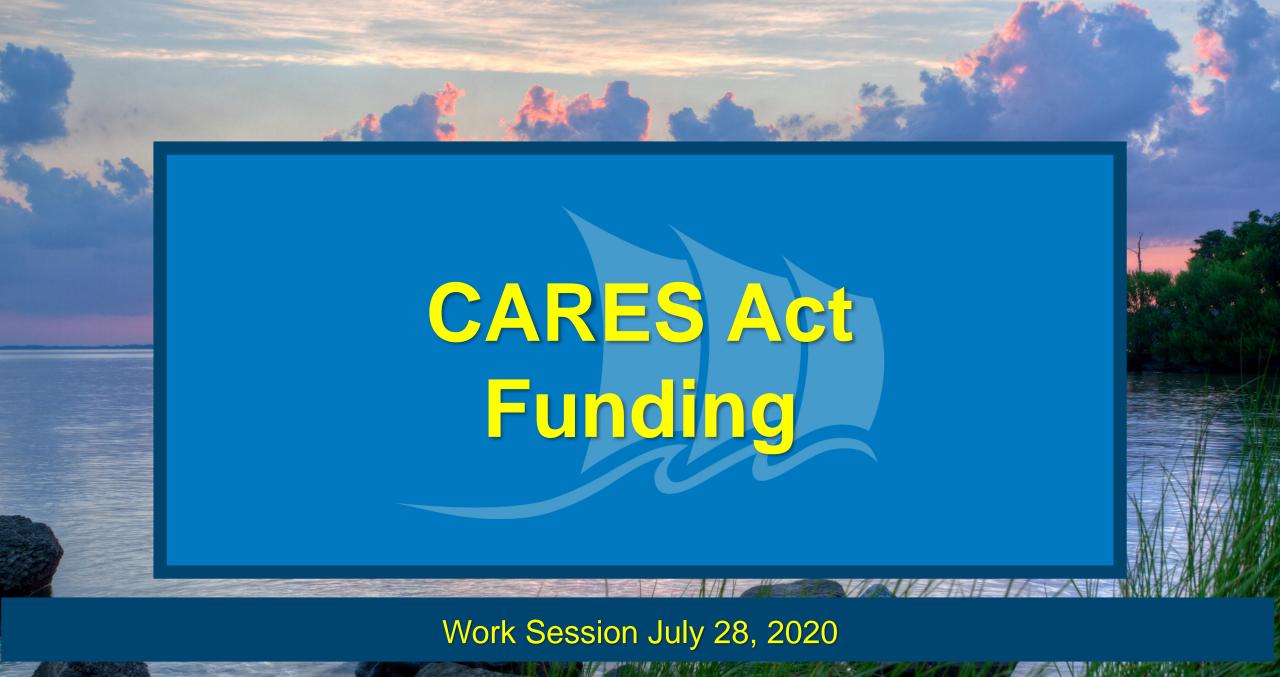
EMERGENCY ORDINANCE NO.

AN ORDINANCE TO SUSPEND CERTAIN CONVENIENCE FEES

- WHEREAS, on January 31, 2020, the Secretary of Health and Human Resources declared a public health emergency in response to the spread of novel coronavirus, or COVID-19 (the "virus"); and
- WHEREAS, on March 12, 2020, the Governor of the Commonwealth of Virginia declared a state of emergency in the Commonwealth of Virginia in response to the spread of the virus; and
- WHEREAS, on March 13, 2020, the President of the United States declared a National Emergency, beginning March 1, 2020, in response to the spread of the virus; and
- WHEREAS, at 11:30 a.m. on March 13, 2020, the James City County Director of Emergency Management declared a local State of Emergency (the "declaration") in James City County (the "County") due to the outbreak of the virus in the County and the resulting danger to the public's health, safety, and welfare due to the transmission and contraction of the virus; and
- WHEREAS, on March 17, 2020, the Board of Supervisors of James City County (the "Board") convened in a special meeting, confirmed the declaration, and further found the emergency to be a "disaster" and amended the declaration accordingly; and
- WHEREAS, on April 14, 2020, the Board adopted a Continuity of Government Ordinance to ensure that the County could continue essential operations while dealing with the effects of the virus; and
- WHEREAS, on May 5, 2020, the Board adopted an Emergency Ordinance to waive all convenience fees for payments made to the County through midnight of August 5, 2020; and
- WHEREAS, the Board has found that emergency measures are necessary to mitigate the ongoing emergency and disaster that is occurring in the County and to protect the health, safety, and welfare of the citizens; and
- WHEREAS, Section 15.2-1427(F) of the Code of Virginia, 1950, as amended, (the "Virginia Code") authorizes counties to adopt Emergency Ordinances without notice to be effective for a period not to exceed sixty (60) days unless readopted in accordance with applicable provisions of the Virginia Code.
- NOW, THEREFORE, BE IT ORDAINED notwithstanding anything to the contrary in the County Code, Administrative Regulations, Adopted Budget, internal regulations, or otherwise, all convenience fees are waived for payments made to the County between the date of this Ordinance and December 30, 2020.
- BE IT FURTHER ORDAINED that the Board has determined that there is an existing emergency and this Ordinance shall be effective upon its adoption.

	James O. Icenh	our, Jr.		
	Chairman, Board of Supervisors			
		VOTES	S	
ATTEST:		<u>AYE</u>	<u>NAY</u>	ABSTAIN
	SADLER			
	MCGLENNON			
Teresa J. Fellows	LARSON HIPPLE			
Deputy Clerk to the Board	ICENHOUR			
Adopted by the Board of Supervisors July, 2020.	s of James City Cour	nty, Virg	inia, this	3 28th day of

ConvFee-res



CARES Act Funding



Level of Funding

- Received \$6,676,337 from the State on June 1
- Represents 50% of the CARES Act funding the State received based on James City County's population

Criteria for Spending

- Necessary due to COVID-19
- Not part of the FY2020 budget
- Incurred from March 1 December 30, 2020
- Cannot be used for revenue loss/replacement

CARES Act – Uses of Funds



Category	Costs through June 30	Commitments	Total Costs
WJCC School Division	\$1,750,000	\$ -	\$1,750,000
Business Relief	500,000	-	500,000
Pers. Protective Equip. (PPE)	239,000	265,000	504,000
Payroll / Leave	234,000	650,000	884,000
Public Health Measures	200,000	436,000	636,000
Cleaning/Hand Sanitizer	45,000	133,000	178,000
Medical Supplies	8,000	105,000	113,000
IT Software & Equipment	3,000	100,000	103,000
Community Assistance	3,000		3,000
Total	<u>\$2,982,000</u>	<u>\$1,689,000</u>	<u>\$4,671,000</u>

CARES Act Funding – Summary



Funding and Expenditures/Commitments	Totals	
CARES Act Funding	\$ 6,676,337	
Expenditures through June 30	(\$2,982,000)	
Commitments	<u>(1,689,000)</u>	
Total CARES Act Expenditures & Commitments	<u>(\$4,671,000)</u>	
CARES Act Funding Balance	<u>\$ 2,005,337</u>	

CARES Act – Considerations



- Facility Renovations
- Broadband Improvements
- Sick Leave Bank
- WJCC Schools Return to Learn Decision Aug. 5
- Childcare Assistance
- Outside Entity & Community Support

AGENDA ITEM NO. C.3.

ITEM SUMMARY

DATE: 7/28/2020

TO: The Board of Supervisors

FROM: Carla Brittle, Community Centers Administrator

SUBJECT: 2020 Shaping Our Shores Master Plan Update

ATTACHMENTS:

	Description	Type
D	2020 SOS MP Update-mem	Cover Memo
Di .	2020 SOS MP Update-res	Resolution
Di .	2020 SOS MP Update Process	Backup Material
Di .	JCC Marina Map	Backup Material
Di .	Chickahominy Riverfront Park Map	Backup Material
D	Jamestown Beach Event Park Map	Backup Material

REVIEWERS:

Department	Reviewer	Action	Date
Parks & Recreation	Carnifax, John	Approved	7/8/2020 - 7:59 AM
Publication Management	Burcham, Nan	Approved	7/8/2020 - 8:03 AM
Legal Review	Kinsman, Adam	Approved	7/8/2020 - 8:56 AM
Board Secretary	Fellows, Teresa	Approved	7/21/2020 - 10:27 AM
Board Secretary	Purse, Jason	Approved	7/21/2020 - 11:04 AM
Board Secretary	Fellows, Teresa	Approved	7/21/2020 - 11:06 AM

MEMORANDUM

DATE: July 28, 2020

TO: The Board of Supervisors

FROM: Carla T. Brittle, Centers Administrator of Parks and Recreation

SUBJECT: Shaping Our Shores Master Plan Update

On June 9, 2009, the James City County Board of Supervisors endorsed the Shaping Our Shores (SOS) Master Plan in order to guide the revitalization and development of three James City County waterfront park facilities: Chickahominy Riverfront Park, Jamestown Beach Event Park, and the Jamestown Marina. The approved plan was the result of a process that included public participation and input from citizens, businesses, and County offices. It has served as an all-encompassing framework to delineate types of uses and their general location within park properties and to help guide past capital improvement requests.

The age of the plan and the addition of several new park amenities led to the decision to review and update the 2009 adopted document. The process to update the SOS Master Plan was led by the Department of Parks and Recreation in coordination with different County offices, participation and input from the public, and also from the Board of Supervisors through a televised work session. As a result of over a year long process, the Master Plans of Chickahominy Riverfront Park, Jamestown Beach Event Park, and the Jamestown Marina have been updated.

The updated SOS Plan was reviewed and approved by both the Parks and Recreation Advisory Commission and the James City County Planning Commission. Staff seeks and recommends James City County Board of Supervisors' approval and endorsement of the new 2020 Shaping Our Shores Master Plan.

CTB/md 2020SOSMPUpdate-mem

Attachments:

- 1. SOS Master Plan Update Process Summary
- 2. Map of Chickahominy Riverfront Park
- 3. Map of James City County Marina
- 4. Map of Jamestown Beach Event Park

RESOLUTION

SHAPING OUR SHORES MASTER PLAN UPDATE

- WHEREAS, on June 9, 2009, the James City County Board of Supervisors endorsed the Shaping Our Shores Master Plan to guide the development of three James City County waterfront parks; and
- WHEREAS, the 2009 Shaping Our Shores Master Plan is in need of updates due to age and the addition of several park amenities at Jamestown Beach Event Park, Chickahominy Riverfront Park, and the Jamestown Marina; and
- WHEREAS, the Shaping Our Shores Master Plan is a high level planning document that is intended to guide and assist citizens, staff, commissions, and the Board of Supervisors in making future land use, planning, funding, maintenance, management, and administrative decisions about the three sites; and
- WHEREAS, the Parks and Recreation Advisory Commission of James City County unanimously voted to recommend approval of the updates to the Shaping Our Shores Master Plan; and
- WHEREAS, the Planning Commission of James City County unanimously voted to recommend approval of the updates for the Shaping Our Shores Master Plan.
- NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of James City County, Virginia, hereby adopts the Shaping Our Shores Master Plan updates for Jamestown Beach Event Park, Chickahominy Riverfront Park, and the Jamestown Marina.

	James O. Icenhour, Jr. Chairman, Board of Supervisors			
A TOTAL CITY	VOTES			
ATTEST:		<u>AYE</u>	<u>NAY</u>	ABSTAIN
	SADLER			
	MCGLENNON			
Teresa J. Fellows	LARSON HIPPLE			
Deputy Clerk to the Board	ICENHOUR			

Adopted by the Board of Supervisors of James City County, Virginia, this 28th day of July, 2020.

2020SOSMPUpdate-res

Background

In 2009, James City County (JCC) created the Shaping Our Shores (SOS) Master Plan to guide the revitalization of three waterfront park facilities. This plan was crafted from extensive public input to incorporate the needs identified by citizens, businesses, the James City County Office of Economic Development and the Department of Parks & Recreation. The JCC Board of Supervisors (BOS) approved the comprehensive plan with minimal exceptions, and it has been used to guide the development and Capital Improvement Budgets for the JCC Marina, Chickahominy Riverfront Park and Jamestown Beach Event Park.

Plan Update Phase I- Creation of Draft Plan

The addition of new amenities and the age of the SOS Master Plan led to the decision to review and update the 2009 approved document. In October 2018, a cross-departmental JCC employee team was created with the task of updating the plan. Employees were selected based on their area of expertise to ensure that the final product would be inclusive of amenities that were important to the many different stakeholders within the County as well as the citizens they serve. Members were tasked with creating a plan that complied with County planning and environmental requirements, enhanced revenue opportunities and complemented the existing infrastructure and surrounding community. The team, led by the Department of Parks & Recreation, also included members from the Office of Economic Development, Planning, James City Service Authority and General Services.

The three parks that comprise the plan have become celebrated treasures to James City County and its citizens over the past 10 years. For this reason, the update to the Shaping Our Shores Master Plan was not about having to re-create or fix the old plan. Instead, the team approached the update to the plan with these goals:

- Evaluate and confirm where existing park amenities are successfully meeting community needs
- Identify unmet needs or opportunities and challenges to improve upon existing amenities
- Evaluate maintenance/conditions and longevity of park features
- Learn from the community if facilities in the plan are no longer needed, feasible, or should be built in other parks
- Create an updated master plan to guide development for the next decade and beyond

The team began by reviewing the 2009 SOS Master Plan and the recommendations for future development. The group also conducted a site visit to each park that was facilitated by the Department of Parks & Recreation Parks Administrator. After those tours, the team agreed there were some modifications and changes needed to the plan for the future at all three park locations. Specifically, decisions needed to be reviewed as they related to water restrictions, grant easements, environmental concerns, resource protection areas issues, zoning, building codes, new trends and patron requests. The tour highlighted that many of these issues were not taken into account when the first SOS Master Plan was designed, and more realistic development plans were needed to guide future amenities and budget requests.

After the initial review, the team met for several of months to update the maps of the three parks that were located in the 2009 SOS Master Plan. Each park was reviewed separately, and new amenities and changes since 2009 were added to the maps. Each map was then reviewed to see if the 2009 proposed amenities were feasible taking into account environmental, zoning and code issues. Use patterns, tracked patron requests and other changes that have occurred since 2009 were also incorporated.

A work session with the James City County Board of Supervisors was held on September 24, 2019, to review and endorse the draft maps, the public input phase, and the final approval process. Board members made several suggestions to each park map that were incorporated.

<u>Plan Update Phase II – Public Input Phase</u>

Once the JCC BOS endorsed he concepts in the updated master plan maps, the SOS Committee conducted a public input campaign. Extensive "best practice" methods were employed to ensure citizen opinions were gathered from a representative cross-section of stakeholders. Two public meetings were advertised and held at the James City County Recreation Center on 11/21/2019 and 11/25/2019 to gather input. A total of 13 citizens and special interest individuals attended these meetings and provided feedback. An on-line survey was also conducted for a month and 23 citizens provided written comments on park improvements. Paper survey stations were also set up at the James City County Recreation Center, the James City County Marina, and Chickahominy Riverfront Park to in an attempt to canvas specific park users. The surveys netted an additional 21 comments from citizens bringing the total of comments received at 57.

All of the solicited comments were collated and reviewed by the SOS Committee. Further meetings were held, and additional changes were made to the draft maps for each park to reflect citizen requests.

Plan Update Phase III- Formal Approval

The final version of the draft Shaping Our Shores Master Plan update was presented to the James City County Parks and Recreation Advisory Commission on January 15, 2020. The Commission unanimously voted to approve the SOS Master Plan Draft and endorsed seeking James City County Planning Commission approval.

The plan was reviewed by the Design Review Committee of the Planning Commission on February, 19, 2020 and no changes were recommended. Full Planning Commission approval was received at the March 4, 2020 meeting. Once Board of Supervisor approval is gained, prioritized action plan will be developed that sets forth goals and recommendations to implement and guide the Capital Improvement Process. It will also provide the community with a strategic long-range vision for the future of these County parks, and provide a foundation for further support of future budget funding.

Master Plan Changes

1. Chickahominy Riverfront Park (CRP)

Since 2009, several facility improvements have been made at Chickahominy Riverfront Park. These include resurfacing the pool, paving and improvements to the recreation vehicle loop, replacing the water main, removal of smaller pool, addition of the splash pad and the addition of the William & Mary Boathouse. The general concepts that appeared on the 2009 map were kept in the new version with minimal relocations.

The team also recommended following additional map updates:

- Add the proposed JCSA Water Treatment Plant
- Relocate long-term trailer parking to the front corner of the park
- Removal of second entrance
- Addition of camper amenities to include propane filling station, laundry rooms, environmental education/recreation room, bath houses and a relocated pump-out station
- Addition of second rowing building due to growth of the sport

2. James City County Marina (JCCM)

Since the past plan, the Department of Parks & Recreation assumed daily operations of the Marina from a private contractor. Staff was hired, the Marina was brought into the County's financial and computer systems and operation manuals and procedures were created. The BOS leased 10 acres to the Economic Development Authority (EDA) in September 2015 and then the EDA leased their parcel to Billsburg Brewery and a production building and tasting room were constructed. The Office of Economic Development and EDA are also actively pursuing food service/restaurant options on the EDA's parcel to serve park patrons and be a complimentary feature to the existing brewery. Contracts have been issued for engineering services for Marina improvements and improvement work is planned.

There were some substantial changes made to this park map. In particular, some items were removed based on their location in flood plains and RPAs. Changes include:

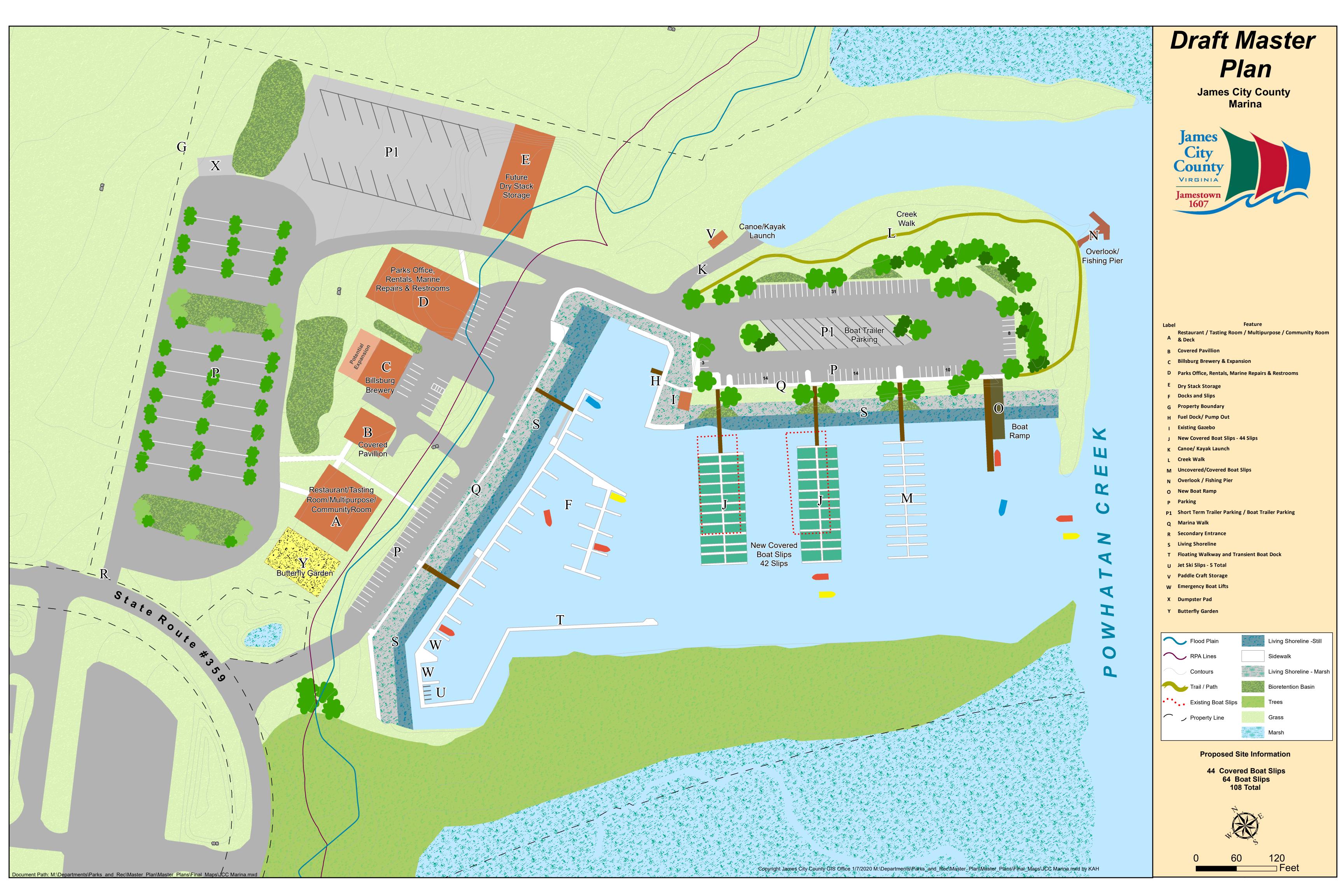
- Eliminate the parking peninsula and new ramp due to wetlands
- Removal of condos, hotel and retail shops these items were not endorsed by the BOS in the first plan and the size of the property does not support their development
- Relocate Marina office building out of flood plain
- Relocate dry stack storage out of flood plain
- Add additional short term trailer parking
- Move long-term boat storage to JBEP due to lack of space
- Addition of a second entrance into new parking lot
- Add semi-permanent event tent
- Relocate the proposed restaurant/food service area
- Relocate boat ramp and fuel dock

3. Jamestown Beach Event Park (JBEP)

Since 2009, several grants have been obtained to make improvements to the beach. A \$100,000 Chesapeake Bay Trust grant was awarded to assist with removing the concrete rubble that littered the shoreline, the creation of three beach areas and the installation of shoreline grasses. A \$152,049 grant from the Land and Water Conservation Funds was received to upgrade the parking and entrance way, create an accessible paved walkway and to construct the restroom building. A \$147,499 grant was also awarded to upgrade the water and sewer system for the bathroom. Lastly, a paddle craft launch site was created.

Changes and modifications to the JBEP map are severely limited by identified archeological and historic sites and the restrictive covenants of the two grants that were used to purchase the property in 2007. The committee re-aligned some amenities and recommends the following changes to the map:

- Relocate fishing pier off VDOT property to far end of beach
- Add additional restrooms and parking for events and beach patrons
- Addition of event tent for use with the Amblers House
- Re-align the park entrance along Jamestown Road to intersect with the road leading to the Marina
- Close the section of Greensprings Road that runs in front of the park align it to meet Jamestown Road
- Addition of long-term boat storage to support revenue development and the Marina
- Addition of a public/private Running Center to support community racing, events and provide work spaces for Parks & Recreation staff







AGENDA ITEM NO. F.1.

ITEM SUMMARY

DATE: 7/28/2020

TO: The Board of Supervisors

FROM: Teresa J. Fellows, Deputy Clerk

SUBJECT: Adjourn until 5 pm on September 8, 2020 for the Regular Meeting

REVIEWERS:

Department Reviewer Action Date

Board Secretary Fellows, Teresa Approved 7/21/2020 - 10:27 AM